

**INGOUZA HILL
LOCAL MUNICIPALITY**

Accountability Contract

Made by and entered into between

**Municipal Manager
(Velile Castro Makedama)**

And

**Manager: Legal Services
(Mandisi Zukulu)**

2025/2026 FINANCIAL YEAR

ACRONYMS

SDBIP	-	Service Delivery and Budget Implementation Plan
BEE	-	Black Economic Empowerment
EXCO	-	Executive Committee
HOD	-	Head of Department
IDP	-	Integrated Development Plan
LED	-	Local Economic Development
MFMA	-	Municipal Finance Management Act, No. 56 of 2003
KPA	-	Key Performance Area
KPI	-	Key Performance Indicators
CCR	-	Core Competency Requirements
RSA	-	Republic of South Africa
SCM	-	Supply Chain Management
PDP	-	Personal Development Plan
PA	-	Performance Agreement
PP	-	Performance Plan
OPMS	-	Organisational Performance Management System

DEFINITIONS

- Ruling Language** - Refers to the language parties to the contract choose to use as a Medium for formal communication between themselves.
- Financial Year** - Refers to the 12 months period which the organization determines as its budget year.

GENERAL PROVISIONS

1. INTRODUCTION

- 1.1 The Employer has entered into a performance agreement with the **Manager: Legal Services**: for a period of (one) 1 year, from 01 July 2025, ending on 30 June 2026.
- 1.2 The parties wish to ensure that they are clear about the goals to be achieved, and secure the commitment of the **Manager: Legal Services** reporting to the Director of Corporate Services representing the municipality, to a set of actions that will secure local government policy goals.
- 1.3 This performance agreement is between Mandisi Zukulu, the **Manager: Legal Services**, and the **Municipal Manager**. It is for the 2025 / 2026 financial year only. The expected performance reflected in this agreement is based on the Integrated Development Plan of 2025/2026 reviewed, and the 2023/ 2024 Service Delivery and Budget Implementation Plan. The two afore-mentioned documents have been adopted as the working documents of Ingquza Hill Local Municipality and therefore, shall be the basis of performance assessment.

2. STRATEGIC OBJECTIVE

The **Manager: Legal Manager** reports to the **Municipal Manager** and is accountable for administrative functions performed namely:

Clerk Legal Services

: Mcebisi Goodman Nkungu

Legal Services Officer

: Bhekithemba Ngomani

And any other functions as may be delegated

3. PERFORMANCE BONUS & ANNUAL SALARY ADJUSTMENT

If the **Manager Legal Services** achieves outstanding performance *in line with the ratings as contained in this agreement*, he shall qualify for the annual performance bonus in accordance with the performance management policy, budget availability and formulae, as well as the results of the performance evaluation agreed to in this agreement. The acceptability of the level of his performance or otherwise shall be determined and declared by the performance evaluation team in accordance with the provision of this agreement, following the receipt of a report on the **Manager : Legal Services** achievement or otherwise of the KPIs as reflected in this agreement.

Annexure A attached has listed Key Performance Areas (KPIs). These will be evaluated on a straight line bases. These performance areas will be worth 100%. The key performance indicators have different weightings; which weightings are then converted by the adopted rating calculator into the final weightings; which final weightings are to be assessed. The achievement of 95 to 100% percent shall be regarded as 100% bonus warranting, above 80 percent to 94 percent, as average and warranting 80% of performance bonus, above 50 percent to 79 percent shall warrant 50% of the performance bonus, and below 50 percent, shall require the employer to effect remedial measures that may include incapacity or disciplinary enquiry.

The above performance thresholds shall only be effected after,

- I. The annual report for the financial year under review has been tabled and adopted by the Municipal Council;
- II. An evaluation of performance in accordance with the provisions of regulation 23, and this agreement; and
- III. Approval of such evaluation by the Municipal Council as a reward for outstanding performance or effective performance.

4. EVALUATING PERFORMANCE

The evaluation of the employee's performance will form the basis for rewarding outstanding performance or correcting unacceptable performance.

The performance of the Employee in relation to his or her performance agreement must be reviewed on the following dates with the understanding that reviews in the first and third quarter may be verbal if performance is satisfactory:

Quarter	Review Period	Review to be completed by
1	July- Sep	October (informal)
2	Oct- Dec	January- February (Formal)
3	Jan- March	April (informal)
4	April- June	July- August (formal)

Most importantly, the municipality will develop a tool to measure performance on the five point rating system:

The ratings are explained as follows:

Rating	Terminology	Description
5	Outstanding Performance	Performance far exceeds the standard expected of an employee at this level. The key appraisal indicates that the employee has achieved above fully effective results against all performance criteria and indicators as specified in the PA and Performance plan and maintained this in all areas of responsibility throughout the year.
4	Performance significantly above expectations	Performance is significantly higher than the standard expected in the job. The appraisal indicates that the Employee has achieved above fully effective results against more than half of the performance criteria and indicators and fully achieved all others throughout the year.
3	Fully effective	Performance fully meets the standards expected in all areas of the job. The appraisal indicates that the Employee has fully achieved effective results against all significant performance criteria and indicators as specified in the PA and Performance Plan.
2	Performance not fully effective	Performance is below the stand required for the job in the key areas. Performance meets some of the standards expected for the job. The review / assessment indicates that the employee has achieved below fully effective results against more than half, the key performance criteria and indicators as specified in the accountability contract and performance plan
1	Unacceptable performance	Performance does not meet the standard expected for the job. The review/assessment indicates that the employee has achieved below fully effective results against almost all of the performance

		criteria and indicators as specified in the PA and Performance Plan. The employee has failed to demonstrate the commitment or ability to bring performance up to the level expected in the job despite management efforts to encourage improvement.
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The performance bonus payment shall be categorised in two bands with some ranges per band.

The first performance bonus (cash rewards) payment band ranges between 5% and 9% of the all-inclusive remuneration package, as follows:

- I. A score of 130% to 136%, to qualify for a 5% bonus;
- II. A score of above 136% to 142%, to qualify for a 7% bonus;
- III. A score of above 142% to 149%, to qualify for a 9% bonus.

The second performance bonus (cash rewards) payment band ranges between 10% and 14% of the all-inclusive remuneration package, as follows:

- I. A score of 150% to 155%, to qualify for a 10% bonus;
- II. A score of above 155% to 160%, to qualify for a 13% bonus;
- III. A score of above 160%, to qualify for a 14% bonus.

A performance bonus may not be paid on a pro-rata basis as the bonus is paid annually after complying with the legal requirements captured in this agreement and the applicable laws. The calculation of the bonus will be 14% of the total package of the negotiated package of the employee assessed (e.g. if the employee gets R100 000 total cost to the employer, R14 000 will constitute 100% of the performance bonus)

A level of performance achievement of below 50% shall warrant the employer to execute corrective measures that may include disciplinary measures due to incapacity.

- 4.1. The Employee must be assessed on his performance in terms of the performance indicators identified in the attached Performance Plan and include–
 - (a) the Key Performance Areas; and
 - (b) Core Managerial Competencies.
- 4.2. The Key Performance Areas will make up 80% of the Employee's assessment score, and will contain the following areas of which all of them are compulsory and weights must be allocated to each of them according to the scale of core and functional responsibilities:

Key Performance Areas (80% of Total)	Weighting
Good Governance and Public Participation	100
Total	100%

4.3. The **Core Management Criteria** will make up the other 20% of the Employee's assessment scores

4.4. The **Core Competency Requirements** are deemed to be most critical for the Employee's specific job and only ten (10) of them should be selected from the list below including the compulsory CMC s as agreed to between the Employer and Employee:

No	Competency Required	Category	✓	Weight
1	Financial Management - Compulsory	Core Managerial Competency	X	10
2	People Management - Compulsory		X	10
3	Client orientation and Customer Care - Compulsory		X	5
4	Strategic Capability		X	5
5	Programme and Project Management		X	5
6	Change Management		X	10
7	Knowledge Management		X	10
8	Service Delivery Innovation			
9	Problem Solving and Analytical Thinking		X	10
10	Communication		X	5
11	Honesty and Integrity	X	5	
12	Competence in Self-Management	Core Occupational Competencies	X	5
13	Interpretation of and implementation within the legislative and national policy frameworks		X	5
14	Knowledge of developmental local government			5
15	Knowledge of Performance Management and Reporting		X	5
16	Knowledge of global and South African specific political, social and economic contexts			
17	Competence in policy conceptualization, analysis and Implementation		X	5
18	Knowledge of more than one functional municipal field/ Discipline			
19	Skills in Mediation			
20	Skills in Governance			
21	Competence as required by other national line sector Departments			
22	Exceptional and dynamic creativity to improve the functioning of the municipality			
TOTAL				100%

5. DEVELOPMENTAL REQUIREMENTS

The Personal Development Plan (PDP) for addressing developmental gaps is attached as **Annexure "B"**.

6. CONSEQUENCE OF SUBSTANDARD PERFORMANCE

Where the employer, at any time during the **Manager:Legal Services** employment, is not satisfied with the performance with respect to any matter dealt with in this Agreement, the employer will give notice to the **Manager:Legal Services** to attend a monitoring and review meeting.

The **Manager:Legal Services** will have the opportunity at the meeting to satisfy the **Municipal Manager** or the monitoring and evaluation team of the measures being taken to ensure that his performance becomes satisfactory and any program, including any dates, for implementing these measures.

7. RULING LANGUAGE

The agreement is made out in the English language, which shall be the ruling language. All correspondence between the parties to this contract and all reports and documents pertaining to this contract shall be in English language.

8. TERM OF AGREEMENT

This agreement shall be deemed to have been entered into on the **1st of July 2025** and will expire on the **31th of June 2026**. The parties will conclude a new performance agreement that replaces this agreement contract by not later than **31 July 2026**. This Agreement will terminate on the termination of the **Manager:Legal Services** contract of employment.

9. LIMITATIONS OF THE CONTRACT

This contract is an agreement between the employer and the **Manager: Legal Services** about the expected performance of the latter during the specified term. This contract is subject to the employment contract which the **Manager:Legal Services** and to the South African legislation. In the case of any ambiguity, the employment contract shall prevail over this performance agreement. Nothing contained in this Agreement in any way limits the right of the employer to terminate the **Manager:Legal Services** contract of employment for any other breach by the **Manager:Legal Services** of his obligations to the Municipality or for any other valid reason in law.

10. MONITORING AND EVALUATION

Despite the in-year reviews, the employer shall establish an assessment team to conduct an annual performance review; the team shall be composed as follows:

Middle Management

- I. Head of Department
- II. Senior Manager Corporate Services

III. **Manager IDP & PMS**

The Municipal Manager or (Nominee) shall provide secretariat services to the assessment team referred to above.

11. DISPUTE RESOLUTION

In case of disputes, which cannot be resolved through negotiations and mediation, the employee has a right to refer the case to the **Municipal Manager** who must settle the case within thirty (30) days of receipt of a formal written dispute. The decision of the **Municipal Manager** shall be deemed final and binding on both parties.

12. JURISDICTION

Regardless of the place of execution, performance or domicile of the parties, this contract and all modifications and amendments hereof shall be governed by and construed under and in accordance with the laws of the Republic of South Africa.

13. WHOLE AGREEMENT

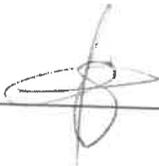
The parties to this contract agree that this contract constitutes the whole agreement and arrangement for the performance of the **Manager:Legal Services** with effect from **01 July 2025**.

No agreement, varying, adding to, deleting from or canceling this contract, shall be effective unless reduced in writing and signed by both parties. The following annexures and appendices attached to this contract will have the same force and effect as if they were written in this section of the contract:

- ANNEXURE A: PERFORMANCE PLAN**
- ANNEXURE B: PERSONAL DEVELOPMENT PLAN**
- ANNEXURE C: DECLARATION OF INTEREST**
- APPENDIX 1 : COMMITMENT OF SUPPORT TEAM**
- APPENDIX 2 : OBLIGATIONS OF THE EMPLOYER**

SIGNED at Flugstaff this 31 day of **July 2025**

MANAGER: LEGAL SERVICES

Signature:  _____

Name Printed: Mandisi Zukulu

WITNESSES

1. Signature:  _____ Name Printed: Babalwa Gaxela .

2. Signature:  _____ Name Printed: SIPHELELE NGIDI

FOR AND ON BEHALF OF INGQUZA HILL LOCAL MUNICIPALITY

MUNICIPAL MANAGER

Signature:  _____

Name Printed: V.C. MAKEDAMA

WITNESSES

1. Signature:  _____ Name Printed: A. Hloma

2. Signature:  _____ Name Printed: N. MBHONZELEWA

ANNEXURE "A"

PERFORMANCE PLAN

14. KEY PERFORMANCE AREAS (KPAS) FOR 2025/26)

14.1. GOOD GOVERNANCE AND PUBLIC PARTICIPATION

PROJECT	KEY PERFORMANCE INDICATOR	ANNUAL TARGET	QUARTERLY TARGET					TOTAL BUDGET	weighting
			Quarter 1	Quarter 2	Quarter 3	Quarter 4	Means of verification		
			Target	Target	Target	Target			
Objective: To promote Good Governance and Public Participation									
Contract management by June 2026	5.4.1. Percentage contracts reviewed by June 2026	100%	100%	100%	100%	100%	Contract register	R0.00	20%
Implementation of litigation management strategy by June 2026	5.4.2. % implementation of litigation management strategy by June 2026	100%	100%	100%	100%	100%	Litigation Register and Instruction letters	R7 000 000.00	%0%
Compliance Management Reports compiled and tabled to management by June 2026	5.4.3. Number of Compliance Management reports tabled to management by June 2026	4	1	1	1	1	Compliance Register and Signed report	R0.00	20%

14.2 INSTITUTIONAL DEVELOPMENT & TRANSFORMATION 10%

OBJECTIVE	KEY PERFORMANCE INDICATOR	ANNUAL TARGET	ANNUAL BUDGET	Q1 JULY-SEPT	Q2 OCT-DEC	Q3 JAN-MARCH	Q4 APRIL-JUNE	PORTFOLIO OF EVIDENCE	WEIGHTING
Signing of Performance Agreement	1	N/A	N/A	N/A	N/A	1	N/A	Signed performance agreement	5%

ANNEXURE "B"

PERSONAL DEVELOPMENT PLAN

NAME: MANDISI ZUKULU
JOB TITLE: MANAGER: LEGAL SERVICES AND BY LAW ADMINISTRATION
EMPLOYER: INGQUZA HILL LOCAL MUNICIPALITY
FINANCIAL YEAR: 2025/2026

Competency area to be addressed	Proposed actions	Responsibility	Time-frame	Expected outcome
Municipal Compliance course	Attending a course that will assist the legal unit understand municipal compliance to ensure proper monitoring of compliance within the municipality	Manager Legal Services	30/06/2026	Gaining in depth knowledge of municipal compliance
CPMD	Attending the CPMD course in order to understand municipal laws and laws relating to municipal finances	Manager Legal Services	30/06/2026	Understanding the MFMA more

ANNEXURE "C"

DECLARATION OF INTEREST

APPENDIX 1

Commitment of Support Team reporting directly to the Manager Legal Services

We hereby make this commitment to support the **Manager Legal Services, Mandisi Zukulu**, to achieve targets as set in this performance agreement between him and the employer. As support staff, we understand that his targets are impossible to achieve without our full support and co-operation. We, therefore, accept both our individual and collective responsibilities towards the attainment of the set targets.

1. Signed by
NAME
POSITION



Goodman Nkungu
Administration Clerk

2. Signed by
NAME
POSITION



Bhekithemba Ngomani
Legal Services Officer

APPENDIX 2

1. OBLIGATIONS OF THE EMPLOYER (KEY ASSUMPTIONS)

1.1 Office Accommodation

During the full period of the performance agreement the employer shall provide adequate office accommodation for the Manager Legal Services. The occupational cost including the attendant ground rent obligations will be borne by the Employer.

1.2 Personnel

The employer shall be required to hire support staff reporting directly to the Manager Legal Services

1.3 Facilities and Equipment

1.3.1 During the full period of the performance agreement, the employer shall avail to the **Manager: Legal Services** all existing facilities and equipment which he will need in executing his duties.

1.4 Other provisions

1.4.1 Approvals

The Employer shall make a decision/comment on items submitted for approval/comment within two (2) week of receipt of the items.

1.4.2 Tasks to the Employer

The employer undertakes to execute all crucial activities that fall under his responsibility as required by this contract in order not to derail the continuity of department operations. If there is failure on the employer's part and the **Manager Legal Services** feels that the attainment of targets of this contract is at stake, the two parties will meet and agree on the way forward.

1.4.3 Substitution of the **Manager: Legal Services**

The employer reserves the right to take appropriate action to replace the **Manager: Legal Services** as per employment contract.

2 OBLIGATIONS OF THE ACTING MANAGER: HUMAN RESOURCES

2.1. Conditions of service

The **Manager Legal Services** shall report to the **Municipal Manager**, subject to the conditions of service as stipulated by the employer. The conditions of service of the **Manager: Legal Services** shall include but not be restricted to:

- 2.1.1.1 Setting of specific of targets for staff reporting to him.
 - 2.1.1.2 Advise on all matters including progress Municipal Manager made in the implementation of the SDBIP.
 - 2.1.1.3 Assist in setting and monitoring of performance indicators for the Corporate Services Department and execute corrective measures as and when necessary.
 - 2.1.1.4 Assist in ensuring that the departmental assets are in a good working condition.
 - 2.1.1.5 Provision of high quality service within the department in a cost effective manner within agreed time frames.
 - 2.1.1.6 Assist in assessing performance reports for Corporate Services staff where necessary.
 - 2.1.1.7 Assist in the preparation of the annual budget and once approved, adhering to it.
 - 2.1.1.8 Assist in implementing strategies to improve the morale of staff.
 - 2.1.1.9 Attending meetings and other occasions on behalf of the department as delegated by the **Municipal Manager**
- 2.1.2 The **Manager: Legal Services** shall ensure that his staff have access and are well informed about the disciplinary procedure of the municipality.
- 2.1.3 Making recommendations to the **Municipal Manager** to hire staff in the Corporate Services Department as the need arises.
- 2.1.4 Assist in determining the optimum staff level necessary for the accomplishment of targets and advising the employer on reduction or increase of staff in the department. Staff restructuring or reduction will utilize the existing municipal 'staff pool' as will be mutually agreed between the employer and the **Manager: Legal**

Services in fulfillment of the current staff reduction policy. If such staff is to be laid off due to the staff reduction policy, the cost of severance and other terminal benefits shall be borne by the employer as required by the Labour Laws of RSA.

- 2.1.5 Assist in carrying out all the necessary departmental staff training as shall be mutually agreed with the employer.

2.2 Standard of Service

2.2.1 The **Manager: Legal Services** shall exercise all his skills, reasonable care, responsibility and diligence in discharge of his duties under this agreement. The **Manager: Legal Services** shall do so with sound professional conduct in accordance with generally accepted standards.

2.2.2 Nothing in this Agreement diminishes the obligations, duties or accountabilities of the **Manager: Legal Services** in terms of his contract of employment, or the effects of existing or new regulations, circulars, policies, directives or other instruments.

2.3 Supervision of Personnel in the Municipality

The **Manager: Legal Services** undertakes to supervise personnel in his division. If he is dissatisfied with performance of any staff, provisions of the relevant internal policy and legislative framework of RSA shall apply.

2.4 Targets and Milestones

2.4.1 The **Manager: Legal Services** shall do all in his power to achieve the targets and milestones indicated in the municipal IDP and Performance Management System.

2.4.2 The **Manager: Legal Services** undertakes to achieve the parent targets, which shall be directly related to the expected improvement in the level of services and therefore improvement in the quality of life within the municipality. The parent targets are those defined as performance requirements in Section 4 of this agreement.

2.5 Reporting

2.5.1 The **Manager Legal Services** shall submit detailed monthly, quarterly, midterm and annual reports on the operation of the Legal Division to the **Municipal Manager**. The reports shall include details of achievement of targets and milestones for that quarter for information purposes including portfolio of evidence. The quarterly report should reach the employer within one month after the quarter in question has lapsed.

2.5.2 The **Manager Legal Services** also undertakes to submit any other report/s as required by the **Municipal Manager**

2.6 Expenditure

The **Manager Legal Services** shall be responsible for the implementation of the approved operational and capital budget of the Legal Services Unit as delegated by the **Municipal Manager**.

2.7 Maintenance of Assets (fixed and movable) in the Municipality

The **Manager Legal Services** shall assist the **Municipal Manager** in the maintenance of assets in the department with the Municipal Manager having authority to enter into service contracts with service providers to carry out such maintenance.

2.8 Purchases

2.8.1 The **Manager Legal Services** undertakes to utilize the most recently approved Municipal Supply Chain Management Policy (SCM) to handle all procurement within the municipality, according to the provisions of this agreement. No procurement shall be allowed to proceed outside of the approved SCM policy, and the Municipal Internal Auditor shall ensure that no payments are effected contrary to this arrangement.

2.9 Books and Records

The **Manager Legal Services** shall keep accurate books and records of all finance operations and shall permit the employer to inspect them and make copies where necessary.

2.10 Financial Procedures

2.10.1 Financial year shall commence on the 1st July 2023 and end on the 30th June 2024, such period defined as the financial year shall be used for purposes of budgets, expenditures, cash flows and other operational requirements.

2.10.2 The employer reserves the right to ensure that finances are operated in accordance with the government's financial regulations and IHLM policies and can utilize the services of an Auditor in this regard.

2.10.3 The **Manager Legal Services** must ensure strict adherence of all approved municipal financial policies, including issues of cost effectiveness, cost efficiency and over expenditure.

2.11 Budget

2.11.1 During the budget process the **Manager Legal Services** shall make the necessary submissions to the **Municipal Manager** reflecting the projected financial needs of his department for the following financial year.

2.11.2 The approval of the departmental budget shall constitute the authority to the **Manager Legal Services**

2.11.3 To incur expenditure accordingly and in line with the performance targets indicated in this performance contract.

2.12 Liability

The **Manager: Legal Services** shall be responsible towards the municipality for the Performance of services in accordance with the provisions of this contract, subject to the following limitation:

2.12.1 The **Manager Legal Services** shall not be liable for any damage or injury caused by or arising out of the act, neglect, default or omission, of any personnel in his department in the course of duty or anybody subcontracted by the municipality.

3. OTHER PROVISIONS

3.1 Unforeseen conditions

There may be some unforeseen conditions necessary for the success of this performance agreement. If either party discovers such circumstances, during the course of operation of this agreement, the matter shall be brought to the attention of the other, in writing. A meeting, whose timing shall be mutually agreed upon, shall then be convened to discuss the outstanding issues. The minutes of such a meeting shall form an addendum to this contract.

